

Kadaltilla

Adelaide Park Lands Authority

Adelaide Park Lands Management Strategy - Towards 2036 for Finalisation

Public

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Board Meeting

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Purpose

The purpose of this report is to finalise the Adelaide Park Lands Management Strategy - Towards 2036 (APLMS) (**Attachment A**) pursuant to Part 4, Division 1, Section 18(7) of the *Adelaide Park Lands Act 2005* (SA) (the Act), which states:

The Authority must then prepare a report on the matter (incorporating the proposal, as finalised by the Authority) and furnish copies of the report to—

(a) the Minister; and

(b) the Adelaide City Council.

The APLMS is prepared and maintained by Kadaltilla / Adelaide Park Lands Authority (Kadaltilla). Kadaltilla must undertake a comprehensive review of the APLMS at least once in every five years. The APLMS 2015-2025 was completed and adopted by the Minister and the City of Adelaide on 7 August 2017.

On 22 February 2024, Kadaltilla proposed to vary the management strategy through substitution with the APLMS in accordance with Section 18(4) and Section 18(12) of the Act.

The review is being undertaken on behalf of Kadaltilla by the City of Adelaide (CoA) with support from the Office for Design and Architecture SA (ODASA) and Project Steering Committee which includes members from City of Adelaide, adjoining councils, Kaurna Yerta Aboriginal Corporation (KYAC), Department of Environment and Water (DEW) and Green Adelaide.

The proposal was referred to the Minister for Planning in February 2024, and the City of Adelaide, State authorities and adjoining councils with a direct interest in the proposal in March 2024.

On 23 May 2024, Kadaltilla endorsed the draft APLMS - Towards 2036 for the purposes of undertaking public consultation ([Link 1](#)). Public consultation took place from 17 June to 9 August 2024. A public hearing was held at the meeting on 25 July 2024. A workshop ([Link 2](#)) update and detailed Consultation Engagement Report ([Link 3](#)) on the public consultation were presented to Kadaltilla at its meeting on 26 September 2024.

Following public consultation, the Authority has on the basis of consultation undertaken and submission received, amended the APLMS. A summary table outlining changes made in response to community consultation is provided in [Link 4](#).

This report seeks Kadaltilla's approval to furnish a report on the matter (**Attachment B**), incorporating the proposal to vary the APLMS, to the Minister and the City of Adelaide in accordance with Section 18(7) of the Act.

Pending decision by Kadaltilla, the next steps include a report to Council on 12 November 2024 seeking adoption of the APLMS with or without amendment and a report to the Minister for Planning in late 2024 seeking adoption of the draft APLMS with or without amendment.

Finalisation of the draft APLMS is anticipated to occur in early 2025, including the legislated parliamentary processes and publication.

Recommendation

THAT THE KADALTILLA / ADELAIDE PARK LANDS AUTHORITY ADVISES THE STATE GOVERNMENT AND COUNCIL:

That the Kadaltilla / Adelaide Park Lands Authority:

1. Notes that the Authority has completed the relevant steps pursuant to Part 4, Division 1, Section (18) of the *Adelaide Park Lands Act 2005* (SA) to vary through substitution the Adelaide Park Lands Management Strategy.
 2. Approves the draft Adelaide Park Lands Management Strategy - Towards 2036 as contained in Attachment A to Item 6.1 on the Agenda for the meeting of the Board of the Kadaltilla / Adelaide Park Lands Authority held on 24 October 2024.
 3. Notes that the Authority has prepared a report on the matter incorporating the proposal as finalised by the Authority pursuant to Part 4, Division 1, Section (18)(7) of the *Adelaide Park Lands Act 2005* (SA), as contained in Attachment B to Item 6.1 on the Agenda for the meeting of the Board of the Kadaltilla / Adelaide Park Lands Authority held on 24 October 2024.
 4. Approves the report on the matter incorporating the proposal as contained in Attachment B to Item 6.1 on the Agenda for the meeting of the Board of the Kadaltilla / Adelaide Park Lands Authority held on 24 October 2024 and furnish copies of the report to the Minister and the City of Adelaide.
 5. Authorises the Chief Executive Officer, or delegate, to make minor or typographical amendments to the documents contained in Attachment A and Attachment B to Item 6.1 on the Agenda for the meeting of the Board of the Kadaltilla / Adelaide Park Lands Authority held on 24 October 2024 for the purposes of finalising the documents.
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Implications

Adelaide Park Lands Management Strategy 2015-2025	<p>Adelaide Park Lands Management Strategy 2015-2025</p> <p>The review will result in the substitution of the Adelaide Park Lands Management Strategy (APLMS) 2015-2025 with the APLMS – Towards 2036, which includes consideration of contemporary context, celebration of completed work, and identification of new major projects.</p>
2023-2028 Strategic Plan	<p>Kadaltilla / Adelaide Park Lands Authority 2023-2028 Strategic Plan</p> <p>Strategic Plan Alignment – Expert Advice</p> <p>Function as the peak advisory body for policy, development, heritage, and management of the Park Lands based on sound data and evidence.</p>
City of Adelaide Strategies	<p>The APLMS – Towards 2036 is consistent with the Community Land Management Plan for the Adelaide Park Lands in accordance with Section 19(1) of the Act.</p>
Policy	<p>Section 18(12) of the <i>Adelaide Park Lands Act 2005</i> allows Kadaltilla to vary the management strategy by substituting a new management strategy.</p> <p>Given the comprehensive nature of the review and extent of proposed changes, the APLMS – Towards 2036 substitutes the existing Adelaide Park Lands Management Strategy 2015 – 2025.</p> <p>Sections 18(4), (6), (7) and (8) of the Act, set out legislative requirements to vary the APLMS including:</p> <ul style="list-style-type: none"> • Preparing a draft of the proposal. • Referring the proposal to the Minister, the City of Adelaide, and any State authority or adjoining council that has a direct interest in the proposal. • Amending the proposal. • Preparing a report and furnishing copies of the proposal to the Minister for Planning and City of Adelaide. • Adopting the proposal with or without amendment. • Laying copies of the proposal before both Houses of Parliament.
Consultation	<p>At its meeting on 23 May 2024, Kadaltilla determined to undertake public consultation on the draft APLMS for an 8-week period commencing on 17 June 2024. In accordance with Section 18(4)(c) of the Act, Kadaltilla held a public meeting in relation to the proposal on 25 July 2024.</p> <p>Following public consultation the Authority has, on the basis of consultation undertaken and submission received, amended the APLMS.</p> <p>Kadaltilla has prepared a report on the matter (Attachment B) to be provided to the City of Adelaide and the Minister for Planning to confer on the matter.</p> <p>Key stakeholders including Kurna Yerta Aboriginal Corporation (KYAC) were consulted during the public consultation period, and their feedback is provided in the engagement report.</p>
Resource	<p>The CoA is undertaking the review of APLMS 2015 – 2025 on behalf of Kadaltilla.</p>
Risk / Legal / Legislative	<p>As required under Section 18(14) of the <i>Adelaide Park Lands Act 2005</i>, Kadaltilla must undertake a comprehensive review of the APLMS at least once in every five years. The Strategy must contain the information set out in Section 18(3) of the <i>Adelaide Park Lands Act 2005</i>.</p> <p>Environment Protection and Biodiversity Conservation (EPBC) Act 1999</p> <p>Legislative and governance information is provided within the APLMS.</p> <p>Register of Aboriginal Sites and Objects</p>

	The Adelaide Park Lands contains multiple sites, places and objects of importance to the Kaurna community. Strategies related to Goal 3 - Cultural Landscapes are included within the APLMS.
Design	<p>Good Design (ODASA)</p> <p>The APLMS – Towards 2036 references the ODASA Principles of Good Design.</p> <p>National Heritage Management Plan (NHMP)</p> <p>The APLMS – Towards 2036 references the NHMP.</p>
Opportunities	The review delivers the legislative requirement to review the APLMS every five years and provides an opportunity to ensure that the APLMS continues to address key themes contained in the APLMS, whilst contemporising these same themes.
City of Adelaide Budget Allocation	<p>The CoA's 2024/25 Annual Business Plan and Budget includes funding for a range of strategic priorities identified in the APLMS including:</p> <ul style="list-style-type: none"> • \$500,000 for lighting and footpaths renewals in Wellington Square / Kudnartu • \$250,000 for detailed design of the Light Square / Wauwi Master Plan • \$250,000 for detailed design of the Victoria Park / Pakapakapanthi (Park 16) Master Plan • \$352,845 for Botanic Catchment Water Course Rehabilitation • \$80,000 for an Adelaide Park Lands Strategic Water Resources Study. • The City of Adelaide financial commitment of 1.5% of rates revenue annually to invest in redevelopment of Community Buildings in the Adelaide Park Lands.
Capital Infrastructure Projects	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	In accordance with the <i>Adelaide Park Lands Act 2005 (SA)</i> , the APLMS must be reviewed every five years. Pending decision on the APLMS – Towards 2036 in 2024/25, the next review would be due in 2029/30.
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	The APLMS – Towards 2036 introduces new content relevant to the planning of, and investment in, the Adelaide Park Lands, including consideration of funding and investment pathways.

Discussion

Background

1. At its meeting on 23 May 2024, Kadaltilla endorsed the draft APLMS - Towards 2036 being released for the purposes of public consultation:
Endorses the draft Adelaide Park Lands Management Strategy – Towards 2036 as contained in Attachment B to Item 6.2 on the Agenda for the meeting of the Kadaltilla / Adelaide Park Lands Authority on 23 May 2024, for the purposes of community consultation.
2. Public consultation was undertaken from 17 June 2024 to 9 August 2024.
3. The public consultation invited the community and key stakeholders from previous engagements to provide feedback on the draft APLMS – Towards 2036. Participants were able to share their input through various channels, including responding to survey questions, submitting written feedback, or attending engagement sessions and public hearings to provide their views in person.
4. In addition to the formal consultation and submissions, there has been regular and ongoing engagement with adjoining councils, State Government agencies and the Kurna Yerta Aboriginal Corporation (KYAC) through regular monthly meetings of the Project Steering Committee.
5. The engagement process received strong positive feedback on the draft APLMS - Towards 2036. Respondents expressed support for the document, affirming its direction and content. While the overall reception was favourable, amendments were suggested, reflecting a collaborative approach to refining the strategy.
6. During the final stage of consultation, over 400 people participated, leading to the development of 32 key recommendations.
7. A workshop ([Link 2](#)) update and detailed Consultation Engagement Report ([Link 3](#)) on the public consultation were presented to Kadaltilla at its meeting on 26 September 2024.

Proposed Changes to the APLMS – Towards 2036

8. The purpose of this report is to finalise the APLMS – Towards 2036 as provided in **Attachment A**, which has been reviewed and updated to incorporate feedback received through the consultation.
9. Key changes, grouped under consultation themes, include:
 - 9.1. Biodiversity and First Nations
 - 9.1.1. Multiple strategies were updated to strengthen the commitment for Kurna involvement and returning Caring for Country practices to the Adelaide Park Lands.
 - 9.1.2. The Kurna Seasonal Calendar is included at the request of Kurna Elders through the City of Adelaide Reconciliation Committee.
 - 9.2. Adelaide Park Lands Protection and Access
 - 9.2.1. Progressing the State Heritage Listing has been elevated to a Strategic Priority and references to the newly developed National Heritage Management Plan included.
 - 9.2.2. Progressing the UNESCO World Heritage Bid included as a Strategy and achieving UNESCO World Heritage status for the Adelaide Park Lands and City Layout included as a Strategic Priority.
 - 9.3. Heritage and Cultural Values
 - 9.3.1. Additional historic information has been added to the Adelaide Park Lands Precinct sections and the existing UNESCO World Heritage bid is updated to better reflect roles and responsibilities for the bid.
 - 9.3.2. Notes also the South Australian Heritage Council recommendation for State Listing.
 - 9.4. Built Form and Land Use
 - 9.4.1. The APLMS supports the consideration of the future of community buildings when they reach the end of their useful asset life and how their upgrade or redevelopment can best serve user groups and the public.
 - 9.4.2. Wording included to community buildings section relating to exemplary development outcomes and contextual responses to the landscape which will be undertaken on a park by park basis.

- 9.4.3. Recognition of annual investment by Council to upgrade or redevelop community buildings within Part C — Implementation, Partnerships, Investment.
- 9.4.4. Clarification that investigating an alternative use for all or part of the northern section of the North Adelaide Golf Course relates to a use that is for a 'Park Land Purpose'.
- 9.5. Stormwater Management and Pathways
 - 9.5.1. Additional information has been included to reflect roles and responsibilities for water assets and the relationship with neighbouring local governments.
 - 9.5.2. Multiple strategies have been updated to promote the Adelaide Park Lands Trail improvements.
- 9.6. Adelaide Park Lands Hubs and Major Events
 - 9.6.1. The hubs section has been amended to clarify what is envisaged for a hub and its creation through future planning and design processes.
 - 9.6.2. The Victoria Park Precinct Plan has been updated to include a commitment to work with the SA Motor Sport Board to minimise disruption to community access including pre and post event(s) and minimise environmental impact.
- 9.7. Community Facilities and Buildings
 - 9.7.1. Strategies have been amended to reflect support for the upgrade of community buildings and recognition of Councils investment policy included within Part C — Implementation, Partnerships, Investment.
 - 9.7.2. Strategies and the Vision have been updated to include the word 'Sport' with 'recreation' to recognise the Adelaide Park Lands as a destination for competitive sport and a variety of active and passive forms of recreation.
- 9.8. Design and Safety
 - 9.8.1. The Design quality section has been relocated to apply to all three Goals in the APLMS and includes reference to the Office of Design and Architecture South Australia's Principles for Good Design.
- 9.9. Car Parking
 - 9.9.1. Targets for car parking on land under the care and control of the City of Adelaide have been reinstated.
- 9.10. Governance and Legislative Context
 - 9.10.1. A glossary of terms has been included and multiple edits made to Precinct Plans, Return Schedules and mapping throughout the APLMS.
- 10. The APLMS is updated for consistency with recently developed and/or endorsed plans and strategies including the City Plan – Adelaide 2036, the draft Greater Adelaide Regional Plan, land tenure advice from the Surveyor General and multiple typographical, figure and image edits.
- 11. The Authority has on the basis of consultation undertaken and submissions received, amended the APLMS in accordance with Section 18(6) of the *Adelaide Park Lands Act 2005* (SA) (the Act). A summary table outlining changes made in response to community consultation is provided in [Link 4](#).
- 12. This report seeks Kadaltilla's approval to furnish a report on the matter (**Attachment B**), incorporating the proposal to vary the APLMS, to the Minister and the City of Adelaide in accordance with Section 18(7) of the Act.

Next Steps

- 13. Pending adoption of the APLMS - Towards 2036 by Kadaltilla at its meeting on 24 October 2024, the next steps include:
 - 13.1. Copies of the report (and proposal) are furnished to the Minister for Planning and City of Adelaide for consideration.
 - 13.2. The City of Adelaide and the Minister for Planning must then confer on the report (and proposal) and may then:
 - 13.2.1. Adopt the proposal with or without amendment; or

- 13.2.2. Refer the proposal back to the Authority for further consideration and, if appropriate, amendment and then subsequently adopt the proposal, with or without amendment, after taking into account any report or recommendation from the Authority.
- 13.3. The Report and the proposal will be presented to the City Planning, Development and Business Affairs Committee on 5 November and Council on 12 November 2024 seeking adoption the APLMS – Towards 2036 with or without amendment.
- 13.4. The Report and proposal will be provided to the Minister for Planning in late 2024 for consideration and adoption of the APLMS – Towards 2036 with or without amendment.
- 13.5. Within 6 sitting days after the proposal is adopted by the Minister for Planning and Council, the Minister must cause copies of the APLMS to be laid before both Houses of Parliament.
- 13.5.1. The laying of the APLMS in front of both houses is a procedural matter and does not provide the opportunity for either House of Parliament to review and comment on the adopted Strategy.
- 13.6. Following the tabling of the APLMS in Parliament, Council and the Minister must ensure that copies of the revised APLMS are kept available for public inspection:

Data and Supporting Information

Link 1 – [Kadaltilla / Adelaide Park Lands Authority Meeting – Agenda – Thursday, 23 May 2024](#)

Link 2 - [Draft Adelaide Park Lands Management Strategy \(APLMS\) - Towards 2036 - Consultation Summary Workshop](#)

Link 3 – [Draft Adelaide Park Lands Management Strategy – Towards 2036 - Consultation Engagement Report](#)

Link 4 – [Draft Adelaide Park Lands Management Strategy - Towards 2036 - Amendment Summary Table](#)

Attachments

Attachment A – Adelaide Park Lands Management Strategy - Towards 2036

Attachment B – Report on the proposal to vary by substitution the Adelaide Park Lands Management Strategy

- END OF REPORT -